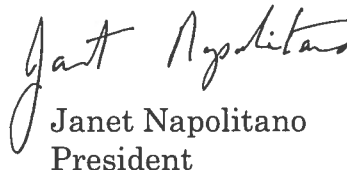February 27, 2017

The Honorable Holly J. Mitchell
Chair, Joint Legislative Budget Committee
1020 N Street, Room 553
Sacramento, California 95814

Dear Senator Mitchell:

Pursuant to Section 66721.9 of the Education Code, enclosed is the University of California's report to the Legislature on *Student Transfers*.

If you have any questions regarding this report, Interim Associate Vice President David Alcocer would be pleased to speak with you. He can be reached by telephone at (510) 987-9113, or by email at David.Alcocer@ucop.edu.

Yours very truly,

Janet Napolitano
President

Enclosure

cc: Senate Budget and Fiscal Review
       The Honorable Senator Anthony J. Portantino, Chair
       Senate Budget and Fiscal Review Subcommittee #1
            (Attn: Ms. Anita Lee)
            (Attn: Ms. Cheryl Black)
       The Honorable Kevin McCarty, Chair
       Assembly Budget Subcommittee #2
            (Attn: Mr. Mark Martin)
            (Attn: Mrs. Katie Sperla)
       Ms. Peggy Collins, Joint Legislative Budget Committee
       Mr. Danny Alvarez, Secretary of the Senate
       Ms. Tina McGee, Legislative Analyst's Office

Ms. Amy Leach, Office of the Chief Clerk of the Assembly
Mr. Jim Lasky, Legislative Counsel Bureau
Mr. E. Dotson Wilson, Chief Clerk of the Assembly
Mr. Jeff Bell, Department of Finance
Mr. Christian Osmena, Department of Finance
Mr. Jack Zwald, Department of Finance
Ms. Tina McGee, Legislative Analyst's Office
Mr. Mac Taylor, Legislative Analyst's Office
Mr. Jason Constantouros, Legislative Analyst's Office
Provost and Executive Vice President Aimée Dorr
Executive Vice President and Chief Financial Officer Nathan Brostrom
Senior Vice President Nelson Peacock
Interim Associate Vice President David Alcocer
Deputy to the Chief Financial Officer Kieran Flaherty
Chief of Staff to the Chief Financial Officer Oren Gabriel
Executive Director Jenny Kao
Manager Bruce Kennedy

Student Transfers

Legislative Report

March 2017

UNIVERSITY *of* CALIFORNIA

UNIVERSITY OF CALIFORNIA

Student Transfers

The following report is provided pursuant to Section 66721.9 to the Education Code as amended in 2016 (**AB 2137**), which states:

(a) The Regents of the University of California are hereby requested to submit an annual report to the Legislature, in accordance with Section 9795 of the Government Code, on or before March 1 in each year from 2017 to 2022, inclusive, on all of the following:

(1) (A) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who reported to the University of California on their admissions application that they received an associate degree for transfer, broken down by University of California campus.

(C) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who reported to the University of California on their admissions application that they received an associate degree for transfer and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(2) (A) The number of students who used the transfer admission guarantee and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(B) The admissions rate and yield rate for students who used the transfer admission guarantee, broken down by University of California campus.

(C) The number of students who used the transfer admission guarantee and who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(D) The number of students who used the transfer admission guarantee and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(b) Beginning on or before March 1, 2019, the annual report to the Legislature pursuant to subdivision (a) is requested to include all of the following:

(1) The number of students who used a UC Transfer Pathway and who were granted admission to the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(2) The admissions rate and yield rate for students who used a UC Transfer Pathway, broken down by University of California campus.

(3) The number of students who used a UC Transfer Pathway who enrolled at the University of California, along with the average community college grade point average of these students, broken down by University of California campus.

(4) The number of students who used a UC Transfer Pathway and who graduated from the University of California within two or three academic years for the cohort graduating in the year of the report, broken down by University of California campus.

(c) To the extent that the University of California has this information, each category reported pursuant to this section is requested to be broken down by student ethnicity.

(d) Pursuant to Section 10231.5 of the Government Code, this section is repealed on January 1, 2024.

This document is the annual report responding to this legislative request (applicable sections for 2017 are a.1.A through a.2.D.)

<u>Background</u>

Associate Degree for Transfer (ADT)
In 2010, the California legislature enacted SB 1440 which required community colleges to develop 60-unit associate degrees for transfer (ADT) that include general education requirements and a minimum of 18 units in a major or area of emphasis. Under the legislation, the California State University is required to admit a student who earns one of these degrees to one of its campuses as a junior, and the University of California is requested to consider this achievement in its admission process. Under UC's comprehensive review policy adopted by the UC faculty, the ADT is among one of the nine criteria campuses are able to use to select their admitted class when they receive more minimally qualified applicants than they can admit. UC began requesting self-reported ADT completion information on the fall 2014 application for undergraduate admission. The accuracy of the self-reported data from the application is uncertain as it cannot be verified until the student completes the academic program at the community college and subsequently enrolls at a UC campus.

Transfer Admission Guarantee (TAG)
The Transfer Admission Guarantee (TAG) program provides guaranteed admission to UC for community college students to their top choice campus if they meet specified conditions. All campuses participate in the program except Berkeley, UCLA, and San Diego. By participating in the TAG program, students can ensure their admission to a specific UC campus, some of which offer an early review of a student's academic record, early admission notification, and specific guidance on major preparation and general education coursework. Students may only apply for a TAG at one UC campus and may apply to as many other UC campuses without a TAG as they wish. Students who are admitted with a TAG are not required to attend that campus.

Campuses specify the majors that participate in TAG and the requirements for guaranteed admission in each major. Qualifications for a TAG may include: completion of specific lower-division general education or major-specific courses, minimum GPA, and minimum numbers of UC transferable units. Once a TAG is approved, students must fulfill all remaining coursework and GPA requirements designated on the TAG agreement to maintain their guaranteed offer of admission. When a student does not satisfy the conditions of the TAG contract prior to enrollment, his/her admission may be rescinded.

<u>Data Outcomes</u>

Associate Degree for Transfer (ADT) – see Table 1
As noted above, UC began collecting data on ADT completion from transfer applicants in 2014. Due to the self-reported nature of this data and limited ability of UC to verify the data at the time of application and admission, the validity of the outcome data is unknown. This is especially true for fall 2014 when the ADT was still early in its implementation at the community colleges and only 6,576 community college transfer students reported plans to complete an ADT. There was a jump in transfer applicants reporting planned ADTs in 2015 (10,995) and 2016 (10,291).

Admission rates for this population improved Universitywide and at every campus between 2014 and 2016. In 2016, the average self-reported GPA for admitted students ranged from 3.21 at Merced to 3.76 at Berkeley. Nearly three out of four students admitted to UC enrolled at the University. The two-year graduation rate for students entering UC with an ADT in 2014 is 56 percent which compare well with the overall two-year

graduation rate for transfers of 55 percent.[1] Santa Barbara graduated the highest percentage of transfers with 66 percent after two years followed by Riverside and UCLA with 64 and 63 percent of students graduating after two years.

Transfer Admission Guarantee (TAG) – see Table 2

The majority of transfer students admitted to UC are admitted without a TAG. However, over the last three years, the number of students applying to UC with a TAG has grown from 5,788 in 2014 to 7,960 in 2016. The average self-reported GPA for applicants with a TAG has also increased from 3.53 in 2014 to 3.58 in 2016 Universitywide. The campus receiving the most TAG applicants in 2016 was Davis with nearly 3,000 followed by Santa Barbara with nearly 2,000 and Irvine with over 1,700 TAG applicants.

The psychological impact of "guaranteed" admission is very powerful for prospective UC transfer applicants but also allows them to be strategic in applying to UC. With the guarantee in hand at one campus, students often apply to other UC campuses without risk as the TAG does not bind a student to attend the TAG campus if admitted to another UC campus. The higher level of academic achievement and preparation of TAG applicants also positions the students to have several options post-community college. Thus, the yield rates for TAG admits may seem lower than expected, ranging from 30 percent at Merced to 49 percent at Davis in 2016, but the yield rate to the University as a whole is 85 percent, demonstrating that the majority of these applicants have multiple enrollment options within the UC system. The two-year graduation rate for students entering UC with a TAG in 2014 is 59 percent which exceeds the overall two-year graduation rate of 55 percent. Santa Barbara graduated the highest percentage at 67 percent in two years followed by Riverside at 62 percent.

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[1] According to the 2016 Accountability Report, UC's current two-year graduation rate for transfers is 55 percent.
http://accountability.universityofcalifornia.edu/2016/chapters/chapter-3.html#3.1.3

Table 1
University of California
CCC Students Reporting a Associate Degree for Transfer

		Fall 2014			Fall 2015			Fall 2016		
		Counts	Admit, Yield & Grad Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	6,576		3.26	10,995		3.32	10,291		3.32
	Admits	4,126	63%	3.41	7,384	67%	3.46	7,385	72%	3.44
	Enrolled	3,063	74%	3.44	5,535	75%	3.48	5,434	74%	3.46
	Graduated (2 yrs)	1,719	56%							
Berkeley	Applicants	2,945		3.41	5,351		3.45	4,886		3.45
	Admits	550	19%	3.75	1,124	21%	3.76	1,082	22%	3.76
	Enrolled	369	67%	3.72	760	68%	3.74	709	66%	3.75
	Graduated (2 yrs)	188	51%							
Davis	Applicants	2,513		3.26	4,609		3.32	4,269		3.34
	Admits	1,291	51%	3.46	2,570	56%	3.52	2,793	65%	3.47
	Enrolled	460	36%	3.31	811	32%	3.38	867	31%	3.33
	Graduated (2 yrs)	237	52%							
Irvine	Applicants	3,223		3.25	5,456		3.31	5,147		3.33
	Admits	1,365	42%	3.52	2,545	47%	3.55	2,698	52%	3.52
	Enrolled	415	30%	3.37	639	25%	3.40	674	25%	3.39
	Graduated (2 yrs)	233	56%							
Los Angeles	Applicants	3,661		3.38	6,368		3.43	5,857		3.41
	Admits	940	26%	3.65	1,813	28%	3.71	1,671	29%	3.69
	Enrolled	633	67%	3.61	1,099	61%	3.67	987	59%	3.65
	Graduated (2 yrs)	397	63%							
Merced	Applicants	552		2.96	843		3.06	913		3.08
	Admits	234	42%	3.16	388	46%	3.24	567	62%	3.21
	Enrolled	30	13%	2.94	43	11%	3.11	56	10%	2.96
	Graduated (2 yrs)	17	57%							
Riverside	Applicants	1,884		3.10	3,226		3.16	3,105		3.18
	Admits	1,124	60%	3.22	2,024	63%	3.27	2,050	66%	3.31
	Enrolled	253	23%	3.05	451	22%	3.11	398	19%	3.16
	Graduated (2 yrs)	162	64%							
San Diego	Applicants	3,027		3.33	5,143		3.38	4,641		3.38
	Admits	1,144	38%	3.69	2,563	50%	3.66	2,427	52%	3.63
	Enrolled	399	35%	3.60	822	32%	3.57	670	28%	3.32
	Graduated (2 yrs)	173	43%							
Santa Barbara	Applicants	2,908		3.25	4,995		3.32	4,914		3.33
	Admits	1,314	45%	3.53	2,462	49%	3.57	2,860	58%	3.52
	Enrolled	322	25%	3.39	529	21%	3.42	749	26%	3.37
	Graduated (2 yrs)	211	66%							
Santa Cruz	Applicants	1,635		3.14	2,943		3.20	2,800		3.23
	Admits	811	50%	3.29	1,598	54%	3.35	1,641	59%	3.37
	Enrolled	182	22%	3.10	381	24%	3.17	324	20%	3.20
	Graduated (2 yrs)	101	55%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, final UAD TC files, CSS

Table 2
University of California
Transfer Admission Guarantee (TAG)

		Fall 2014			Fall 2015			Fall 2016		
		Counts	Admit, Yield & Grad Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA	Counts	Admit & Yield Rates	Average GPA
Universitywide	Applicants	5,788		3.53	6,596		3.57	7,960		3.58
	Admits (TAG)	5,558	96%	3.54	6,378	97%	3.58	7,754	97%	3.59
	Enrolled (TAG)	2,729	49%	3.49	2,675	42%	3.50	3,148	41%	3.52
	Graduated (2 yrs)	1,600	59%							
	Admits (any UC)	5,645	98%	3.54	6,464	98%	3.58	7,850	99%	3.59
	Enrolled (any UC)	4,738	84%	3.54	5,504	85%	3.58	6,642	85%	3.59
Davis	Applicants	2,554		3.58	2,567		3.61	2,946		3.60
	Admits	2,416	95%	3.59	2,457	96%	3.61	2,819	96%	3.61
	Enrolled	1,292	53%	3.54	1,193	49%	3.53	1,371	49%	3.54
	Graduated (2 yrs)	728	56%							
Irvine	Applicants	759		3.69	1,206		3.72	1,747		3.72
	Admits	759	100%	3.39	1,206	100%	3.72	1,747	100%	3.72
	Enrolled	336	44%	3.39	416	34%	3.68	603	35%	3.67
	Graduated (2 yrs)	182	54%							
Merced	Applicants	47		3.27	24		3.17	34		3.15
	Admits	47	100%	3.27	22	92%	3.15	33	97%	3.14
	Enrolled	17	36%	3.38	7	32%	3.47	10	30%	3.12
	Graduated (2 yrs)	8	47%							
Riverside	Applicants	284		3.39	340		3.40	408		3.41
	Admits	274	96%	3.40	335	99%	3.40	405	99%	3.41
	Enrolled	122	45%	3.39	145	43%	3.40	150	37%	3.43
	Graduated (2 yrs)	76	62%							
Santa Barbara	Applicants	1,377		3.49	1,694		3.56	1,962		3.56
	Admits	1,377	100%	3.49	1,694	100%	3.56	1,962	100%	3.56
	Enrolled	634	46%	3.42	635	37%	3.45	688	35%	3.45
	Graduated (2 yrs)	427	67%							
Santa Cruz	Applicants	767		3.36	765		3.35	863		3.38
	Admits	685	89%	3.37	664	87%	3.37	788	91%	3.39
	Enrolled	298	44%	3.31	286	43%	3.30	303	38%	3.34
	Graduated (2 yrs)	179	60%							

SOURCE: UC Office of the President, Student Affairs, Undergraduate Admissions, final UAD TC files, CSS